

# 2020 Annual Report

For the Fiscal Year Ended December 31, 2020

25864 Washington Boulevard, Kingston, WA 98346 Phone: (360) 297-3545 Web site: portofkingston.org



## 2020 Commissioners

Laura Gronnvoll President

Steve Heacock Vice President

Mary McClure Secretary

## Port Officers

Greg Englin Executive Director

Audra Trainer Controller/Port Auditor

# Port of Kingston 2020 Annual Report

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## PORT OF KINGSTON MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of the Port of Kingston (the Port's) financial performance provides an overview of the Port's financial activities for the fiscal year ended December 31, 2020. The discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities of the Port and to identify any significant changes in financial position. Please read it in conjunction with the Port's financial statements.

The Port is a Special Purpose Municipal Government, created in 1919 under provision of the Revised Code of Washington (RCW Title 53). The Port is independent from other local and state governments. Ports exist to build infrastructure and promote economic development and tourism within their districts. Ports are often, though not always, involved in transportation activities.

The Port has three Commissioners who are elected to six-year terms and serve as the governing body to the Port. The Port Commission appoint an Executive Director to manage Port operations and a Port Auditor (currently the Controller) to manage the Port's finances, and legal counsel. The Port Commission has hired an outside firm Chmelik, Sitkin & Davis, to represent the Port.

Kitsap County serves as treasurer and levies and collects property taxes on behalf of the Port as determined by the Commission. These tax revenues go to support public access improvements, provide financing for land acquisition and development (including environmental costs) and to pay for debt service payments for limited tax general obligation bonds.

The Port serves as a major transportation hub for the Washington State Ferries and Kitsap Transit Ferry systems and leases property to those agencies. The Port also operates a 306-slip marina, a 335-stall parking lot, two-lane boat ramp, 440' fishing pier, fuel dock, the Mike Wallace Marina Park, North Beach area, and leases commercial buildings. The Port also serves as a venue for events and concerts and the Kingston Public Market.

#### USING THE ANNUAL REPORT

Governmental accounting falls under the control of the Governmental Accounting Standards Board (GASB). All functions of the Port are considered in the numbers shown in the following pages, including the cost of general government of the Port District. Since the Port is a Special Purpose government, all its assets and liabilities are shown in its Proprietary Fund. The Port incurs a substantial amount of governmental activity expense, such as Port management and administration, public facility maintenance, and public meeting expenses. All of these expenses are reported in the Proprietary Fund. The "one fund" model is used in compliance with the rules of GASB 34, which state that separately issued debt and separately issued classified assets are needed for a separate fund to exist. Most of the governmental costs are contained in the General and Administrative cost centers shown on the Port's financial reports. Since the Port is comprised of a single enterprise fund, no fund level financial statements are included.

Ports perform their accounting and financial reporting of their activities very much like a business. The Port prepares an income statement, manages operations, and plans for capital

investments. Ports collect revenues from services performed for customers and pay for expenses related to those services. However, ports are municipal governments, as such ports may collect property tax revenues from the property owners within the Port district. These tax revenues may go to support the capital investments made by the Port. Often, ports will use tax revenues to pay for debt incurred to construct facilities used to support Port functions. Sometimes, ports may use a portion of their tax revenue to pay for operating expenses. The Port of Kingston uses its tax revenue to pay for debt services from a limited tax general obligation bond (LTGO) issued in 2017 for capital improvements, to supplement the cost of public amenities, and to promote economic development and tourism.

The financial statements provide a broad view of the Port's operations in a manner similar to a private-sector business. The financial statements consider all revenues and expenses connected with the fiscal year even if the cash has not been received or paid.

The Statement of Net Position (also known as the Balance Sheet) presents the Port's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in the Port's net position may serve as a useful indicator of whether the financial position of the Port is improving or declining.

The Statement of Revenues, Expenses, and Changes in Net Position presents information showing how the Port's net position changed during the year. Revenues less expenses, when combined with other nonoperating items such as investment income, tax receipts and interest expense, results in a net increase or decrease in the Port's net position for the year.

The Statement of Cash Flows reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities. A reconciliation of the cash provided by operating activities to the Port's operating income is reflected on the Statement of Revenues, Expenses, and Changes in Net Position.

The notes to the financial statements provide additional information that may not be readily apparent from the actual financial statements. The notes to the financial statements can be found immediately following the financial statements.

Changes in net position and cash flows are two ways to measure the financial position of a Port. An increase in the Port's net position due to its operations indicate an improved financial position.

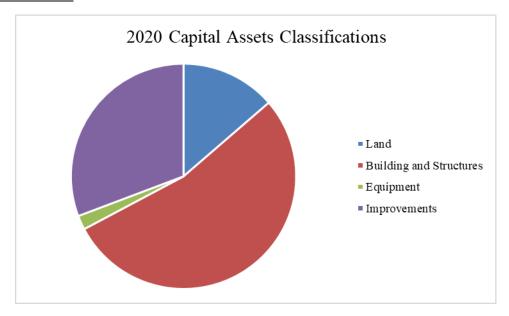
#### FINANCIAL ANALYSIS – STATEMENT OF NET POSITION

Summary of Statement of Net Position						
					Increase	
		2020		2019	(Decrease)	% Change
Current Assets	\$	2,073,975	\$	1,892,247	181,728	9.60%
Noncurrent Capital Assets		8,119,901		8,655,255	(535,354)	-6.19%
Total Assets		10,193,876		10,547,502	(353,626)	-3.35%
Deferred Outflow of Resources		243,465		93,400	150,065	160.67%
Total Assets and Deferred Outflows of Resources		10,437,341		10,640,902	(203,562)	-1.91%
Current Liabilities		251,561		328,387	(76,826)	-23.39%
Noncurrent Liabilities		2,500,740		2,402,562	98,177	4.09%
Total Liabilities		2,752,301		2,730,949	21,352	0.78%
Deferred Inflows of Resources		69,331		129,483	(60,152)	-46.46%
Net Investment in capital assets		7,299,901		7,775,755	(475,854)	-6.12%
Unrestricted		315,808		4,715	311,093	6597.82%
Total Net Position		7,615,709		7,780,470	(164,761)	-2.12%
Total Liabilities, Deferred Inflows of Revenue's and	•	10.425.2	•	10.640.002	(202.5(2)	1.0107
Net Position	\$	10,437,341	\$	10,640,902	(203,562)	-1.91%

This discussion of the Port's financial statements includes an analysis of major changes in the assets and liabilities for 2020, as well as reviewing changes in revenues and expenses reflected in the financial statements The Port's Net Position decreased by \$164,761 or -2.12% in 2020. The Port's net position reflects the Port's net investment in capital assets less outstanding capital debt. The primary emphasis of the Port was to rebuild cash reserves and preserve revenue streams without deferring maintenance. The Port was successful in this regard.

The Port's assets exceeded its liabilities by \$7.62 million (net position) as of December 31, 2020.

#### **CAPITAL ASSETS**



Capital Assets	<u>2020</u>	<u>2019</u>
Land	\$ 1,871,056	\$ 1,871,056
Construction in Progress	-	17,000
Buildings and Structures	7,334,040	7,345,892
Equipment	278,383	436,637
Improvements	4,208,489	4,310,805
	\$ 13,691,967	\$13,981,389

The Port has booked the acquisition of all assets at historical costs on its Statement of Net Position. GASB 34 requires the Port to capitalize and depreciate all assets owned or controlled by the Port, which is done on these financial statements. In 2020, the Port performed bathymetric and sedimentation analysis related to dredging on the Marina adding to the improvements. In addition, the Port removed items that were no longer in use. See Note 4 for details.

The Port's capital assets are classified in the following categories: land, construction in progress, building and structures, machinery and equipment, and other improvements. Marina and other improvements include assets such as docks, breakwaters, roads, and landscaping. See Note 4, *Capital Assets and Depreciation*, in the Notes to the Financial Statements for more information.

The Port maintained capital assets with original costs of \$13.69 million as of December 31, 2020. Capital assets decreased by \$289,422 in 2020 (does not include depreciation).

#### **LIABILITIES**

The Port's current liabilities as of December 31, 2020, are debts that the Port will repay in 2021. The total current liabilities decreased by \$76,826 in 2020. Current liabilities include payments for expenses already incurred and customer deposits.

The Port's long-term liabilities are Kitsap Transit unearned revenue, net pension liability, environmental remediation liability, underground storage tank retirement obligation, and an outstanding General Obligation Bond. As of December 31, 2020, the general obligation debt is \$820,000, compared to \$879,500 at the end of 2019, reflecting principal payments of \$59,500. See - Notes 7 - Pension Plans; 9 - Long Term Debt; Note 12 - Environmental Remediation Obligation; and Note 13 - Underground Storage Tank Retirement Obligation in the Notes to the Financial Statements for more information.

FINANCIAL ANALYSIS - REVENUES, EXPENSES, AND CHANGES IN NET POSITION

Summary of Statement of Revenues, Expenses, and Changes in Net Position					
			Increase		
	2020	2019	(Decrease)	% Change	
Marina Operations Revenues	\$1,735,711	\$2,508,183	(772,472)	-30.80%	
Property/Lease Rental Operations Revenues	589,441	831,182	(241,740)	-29.08%	
Nonoperating Revenues	634,871	609,388	25,482	4.18%	
Total Revenues	2,960,023	3,948,753	(988,730)	-25.04%	
Operating Expenses	3,077,882	3,650,885	(573,003)	-15.69%	
Nonoperating Expenses	46,927	51,811	(4,884)	-9.43%	
Total Expenses	3,124,809	3,702,696	(577,887)	-15.61%	
				_	
Increase (Decrease) in Net Position	(164,785)	246,057	(410,842)	-166.97%	
Net Position - Beginning	7,780,470	831,955	6,948,515	835.20%	
Change in Accounting Principle	24	6,702,458	(6,702,434)	-100%	
Net Position - Ending	\$7,615,709	\$7,780,470	(164,761)	-2.12%	

The Statement of Revenues, Expenses, and Changes in Net Position provides answers as to the nature and source of changes in net position.

The Port's 2020 operating expenses were \$3.08 million, a decrease of \$573,033 or 15.69% less than the previous year's operating expense levels. The Port's non-operating expenses were \$46,927, a decrease of \$4,884 from the previous year's non-operating expense levels.

In 2020, the Port's net position decreased by \$164,761.

#### CONTACTING THE PORT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Port's finances and to show the Port's accountability for the money it receives. If you have questions about this report, or if you need additional financial information, please contact Audra Trainer, Controller, at the Port of Kingston, 25864 Washington Boulevard, Kingston, WA 98346, by e-mail at audrat@portofkingston.org, or by telephone at (360) 297-3545.

## PORT OF KINGSTON STATEMENT OF NET POSITION December 31, 2020

## **ASSETS**

Cash and cash equivalents         \$ 1,959,026           Accounts receivable         8,351           Taxes receivable         5,344           Inventory         29,371           Prepaid expenses         71,883           Total Current Assets         2,073,975           Noncurrent Assets         2,073,975           Noncurrent Assets         -           Capital Assets         -           Capital Assets Not Being Depreciated         1,871,056           Construction in progress         -           Capital Assets Being Depreciated         -           Buildings and structures         7,334,040           Equipment         278,383           Improvements         4,208,489           Less: Accumulated depreciation         (5,572,067)           Total Net Capital Assets         8,119,901           TOTAL ASSETS         \$ 10,193,876           DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows - pensions         100,916           Deferred outflows - asset retirement obligation         142,549           TOTAL DEFERRED OUTFLOWS OF RESOURCES         243,465	Current Assets	
Taxes receivable         5,344           Inventory         29,371           Prepaid expenses         71,883           Total Current Assets         2,073,975           Noncurrent Assets         2,073,975           Capital Assets         2,073,975           Capital Assets         3,207,3975           Capital Assets Not Being Depreciated         1,871,056           Construction in progress         -           Capital Assets Being Depreciated         20,334,040           Equipment         278,383           Improvements         4,208,489           Less: Accumulated depreciation         (5,572,067)           Total Net Capital Assets         8,119,901           TOTAL ASSETS         \$ 10,193,876           DEFERRED OUTFLOWS OF RESOURCES         \$ 100,916           Deferred outflows - pensions         100,916           Deferred outflows - asset retirement obligation         142,549	Cash and cash equivalents	\$ 1,959,026
Inventory         29,371           Prepaid expenses         71,883           Total Current Assets         2,073,975           Noncurrent Assets         2,073,975           Capital Assets           Capital Assets Not Being Depreciated         1,871,056           Construction in progress         -           Capital Assets Being Depreciated         5,334,040           Buildings and structures         7,334,040           Equipment         278,383           Improvements         4,208,489           Less: Accumulated depreciation         (5,572,067)           Total Net Capital Assets         8,119,901           TOTAL ASSETS         \$ 10,193,876           DEFERRED OUTFLOWS OF RESOURCES         \$ 100,916           Deferred outflows - pensions         100,916           Deferred outflows - asset retirement obligation         142,549	Accounts receivable	8,351
Prepaid expenses         71,883           Total Current Assets         2,073,975           Noncurrent Assets         2,073,975           Capital Assets         2,073,975           Capital Assets         3,207,075           Capital Assets Not Being Depreciated         1,871,056           Construction in progress         -           Capital Assets Being Depreciated         20,334,040           Equipment         278,383           Improvements         4,208,489           Less: Accumulated depreciation         (5,572,067)           Total Net Capital Assets         8,119,901           TOTAL ASSETS         \$ 10,193,876           DEFERRED OUTFLOWS OF RESOURCES         \$ 100,916           Deferred outflows - pensions         100,916           Deferred outflows - asset retirement obligation         142,549	Taxes receivable	5,344
Total Current Assets         2,073,975           Noncurrent Assets         2,073,975           Capital Assets         2,073,975           Capital Assets Not Being Depreciated         1,871,056           Construction in progress         -           Capital Assets Being Depreciated         5           Buildings and structures         7,334,040           Equipment         278,383           Improvements         4,208,489           Less: Accumulated depreciation         (5,572,067)           Total Net Capital Assets         8,119,901           TOTAL ASSETS         \$ 10,193,876           DEFERRED OUTFLOWS OF RESOURCES         \$ 100,916           Deferred outflows - pensions         100,916           Deferred outflows - asset retirement obligation         142,549	Inventory	29,371
Noncurrent Assets  Capital Assets Capital Assets Not Being Depreciated  Land Land Construction in progress Capital Assets Being Depreciated Buildings and structures Further the provided structures  Equipment Further the provided structures  Total Net Capital Assets  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation  Total Net Capital Assets  100,916 Deferred outflows - asset retirement obligation	Prepaid expenses	71,883
Capital Assets Capital Assets Not Being Depreciated  Land 1,871,056 Construction in progress - Capital Assets Being Depreciated Buildings and structures 7,334,040 Equipment 278,383 Improvements 4,208,489 Less: Accumulated depreciation (5,572,067) Total Net Capital Assets 8,119,901  TOTAL ASSETS \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation 142,549	Total Current Assets	 2,073,975
Capital Assets Not Being Depreciated  Land 1,871,056 Construction in progress - Capital Assets Being Depreciated Buildings and structures 7,334,040 Equipment 278,383 Improvements 4,208,489 Less: Accumulated depreciation (5,572,067) Total Net Capital Assets  TOTAL ASSETS  \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation  100,916 Deferred outflows - asset retirement obligation	Noncurrent Assets	
Land       1,871,056         Construction in progress       -         Capital Assets Being Depreciated       7,334,040         Buildings and structures       7,334,040         Equipment       278,383         Improvements       4,208,489         Less: Accumulated depreciation       (5,572,067)         Total Net Capital Assets       8,119,901         TOTAL ASSETS       \$ 10,193,876         DEFERRED OUTFLOWS OF RESOURCES       \$ 100,916         Deferred outflows - pensions       100,916         Deferred outflows - asset retirement obligation       142,549	Capital Assets	
Construction in progress Capital Assets Being Depreciated Buildings and structures Equipment Equipment Total Net Capital Assets  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation  Capital Assets  7,334,040 278,383 4,208,489 4,208,489 4,208,489 8,119,901  Total Net Capital Assets 8,119,901  Total Net Capital Assets 100,916 142,549	Capital Assets Not Being Depreciated	
Capital Assets Being Depreciated Buildings and structures 7,334,040 Equipment 278,383 Improvements 4,208,489 Less: Accumulated depreciation (5,572,067) Total Net Capital Assets 8,119,901  TOTAL ASSETS \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions 100,916 Deferred outflows - asset retirement obligation 142,549	Land	1,871,056
Buildings and structures  Equipment  Equipment  Total Net Capital Assets  TOTAL ASSETS  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation  7,334,040  4,208,489  4,208,489  (5,572,067)  8,119,901  100,916  100,916  142,549	Construction in progress	-
Equipment 278,383 Improvements 4,208,489 Less: Accumulated depreciation (5,572,067) Total Net Capital Assets 8,119,901  TOTAL ASSETS \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions 100,916 Deferred outflows - asset retirement obligation 142,549	Capital Assets Being Depreciated	
Improvements4,208,489Less: Accumulated depreciation(5,572,067)Total Net Capital Assets8,119,901TOTAL ASSETS\$ 10,193,876DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation100,916	Buildings and structures	7,334,040
Less: Accumulated depreciation(5,572,067)Total Net Capital Assets8,119,901TOTAL ASSETS\$ 10,193,876DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions Deferred outflows - asset retirement obligation100,916	Equipment	278,383
Total Net Capital Assets 8,119,901  TOTAL ASSETS \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions 100,916 Deferred outflows - asset retirement obligation 142,549	Improvements	4,208,489
TOTAL ASSETS \$ 10,193,876  DEFERRED OUTFLOWS OF RESOURCES Deferred outflows - pensions 100,916 Deferred outflows - asset retirement obligation 142,549	Less: Accumulated depreciation	 (5,572,067)
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows - pensions 100,916  Deferred outflows - asset retirement obligation 142,549	Total Net Capital Assets	 8,119,901
Deferred outflows - pensions 100,916  Deferred outflows - asset retirement obligation 142,549	TOTAL ASSETS	\$ 10,193,876
Deferred outflows - asset retirement obligation 142,549	DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows - asset retirement obligation 142,549	Deferred outflows - pensions	100,916
TOTAL DEFERRED OUTFLOWS OF RESOURCES \$ 243,465	Deferred outflows - asset retirement obligation	 142,549
	TOTAL DEFERRED OUTFLOWS OF RESOURCES	\$ 243,465

## PORT OF KINGSTON STATEMENT OF NET POSITION December 31, 2020

## LIABILITIES

Current Liabilities	
Accounts payable	\$ 40,367
Warrants payable	9,389
Accrued taxes	42,320
Unearned revenue	17,887
Tenant deposits	57,225
Current portion of long-term unearned revenue	24,373
Current portion of long-term debt	60,000
Total Current Liabilities	251,561
Noncurrent Liabilities	
Compensated absences	29,731
Long-term unearned revenue	1,224,194
Environmental remediation liability	111,000
Asset retirement obligation	164,764
Pension liability	211,051
General obligation bonds	760,000
Total Noncurrent Liabilities	2,500,740
TOTAL LIABILITIES	 2,752,301
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows - pensions	69,331
Total Deferred Inflows of Resources	69,331
NET POSITION	
Net investment in capital assets	7,299,901
Restricted	-
Unrestricted	315,808
TOTAL NET POSITION	\$ 7,615,709

#### PORT OF KINGSTON

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2020

OPERATING REVENUES:	
Marina operations	\$1,735,711
Property operations	589,441
Total Operating Revenues	2,325,153
OPERATING EXPENSES:	
General operations	933,198
Maintenance	555,580
General and administrative	1,033,781
Depreciation and amortization	555,322
Total operating expenses	3,077,882
1 5 1	
Operating Income (Loss)	(752,729)
NONOPERATING REVENUES (EXPENSES):	
Taxes levied for Port operations:	
Real and personal property taxes	211,859
Timber and leasehold excise taxes	1,410
Grant proceeds	412,765
Gain on capital asset disposals	(17,007)
Investment income	8,838
Election expense	(60)
Interest expense	(26,860)
Environmental remediation expense	(3,000)
Total nonoperating revenues (expenses)	587,944
Decrease in Net Position	(164,785)
Net Position at the beginning of the period	7,780,470
Prior Period Adjustment	24
Net position at the end of the period	\$7,615,709
Their position at the end of the period	\$7,013,709

## PORT OF KINGSTON STATEMENT OF CASHFLOWS FOR THE YEAR ENDED DECEMBER 31, 2020

CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 2,323,416
Payments to suppliers	(1,571,600)
Payments to employees	(1,089,246)
Net cash provided by operating activities	(337,429)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Cash receipts from real and personal property taxes	211,115
Timber and leasehold taxes	1,410
Other receipts (payments) for other non-operating activities	(60)
Net cash provided by noncapital financing activities	212,465
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Principal payments bonds	(59,500)
Interest paid on bonds	(26,860)
Cash received from grants	412,765
Purchase of capital assets	(14,759)
Net cash provided by capital and related financing activities	311,646
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest and dividends on investments	8,838
Net cash provided by investing activities	8,838
Net increase in cash and cash equivalents	195,519
CASH AND CASH EQUIVALENTS, beginning of year	1,763,507
CASH AND CASH EQUIVALENTS, end of year	\$ 1,959,026

## PORT OF KINGSTON STATEMENT OF CASHFLOWS FOR THE YEAR ENDED DECEMBER 31, 2020

Reconciliation of operating loss to net cash provided by operating activities:	
Net operating loss	(752,729)
Adjustments to reconcile net operating loss to net cash provided by operating activities:	
Depreciation & amortization expense	555,322
Pension negative expense	(64,122)
Other non-cash revenue/expense	(24,349)
Changes in assets and liabilities	
Decrease in accounts receivable	18,791
Decrease in inventory and prepaid expenses	13,630
(Decrease) in accounts payable & other current liabilities	(90,376)
Increase in tenant deposits	3,822
Increase in pension liability	2,582
Total adjustments	415,300
Net cash provided by operating activities	(337,429)

### PORT OF KINGSTON NOTES TO FINANCIAL STATEMENTS December 31, 2020

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Port of Kingston (the Port) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

#### A. Reporting Entity

The Port was incorporated in 1919 and operates under the laws of the State of Washington applicable to a port district as a municipal corporation under the provisions of Chapter 53 of the Revised Code of Washington (RCW). The Port is a special purpose government and provides marina and related facilities to the public and is supported primarily through user charges.

The Port is independent from other local or state governments and operates within district boundaries which include the northeast corner of Kitsap County. It is administered by a three-member Board of Commissioners, each of whom is elected to a six-year term. The Board of Commissioners delegates authority to an Executive Director and administrative staff who conduct the operations of the Port of Kingston. Kitsap County levies and collects taxes and issues warrants for payment of expenditures on the Port's behalf.

As required by GAAP the financial statements present the Port, the primary government, and its component units. Management has considered all potential component units in defining the reporting entity. There were no component units included in the reporting entity.

#### B. Basis of Accounting and Reporting

The accounting records of the Port are maintained in accordance with methods prescribed by the State Auditor under the authority of Chapter 43.09 RCW. The Port uses the *Budgeting, Accounting, and Reporting System for GAAP Port Districts* in the State of Washington.

The Port's financial statements are reported using the economic resources measurement focus and the full-accrual basis of accounting. Capital asset purchases are capitalized, and long-term liabilities are reported on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year in which they are levied. Grants and similar items are recognized as revenue as soon as eligibility requirements imposed by the provider have been met.

All assets and all liabilities (whether current or non-current) associated with their activity are included on the statements of net position. Their reported fund position is segregated into net investment in capital assets, restricted and unrestricted components of net position. Operating statements present increases (revenues and gains) and decreases (expenses and losses) in net position. The Port discloses changes in cash flows on a separate statement that presents its operating, non-capital financing, capital and related financing and investing activities.

The Port distinguishes between operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and facilities in connection with the Port's principal ongoing operations. The principal operating revenues of the Port are charges to customers for marina operations, fuel sales, parking, land, and building lease revenue. Operating expenses for the Port include general operations, maintenance, general and administrative, and depreciation. Revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

The Port receives federal and state grants for both capital reimbursement as well as operating grants for specific purposes. Operating grants and related expenses are accounted for as non-operating revenues and expenses while capital grants are accounted for as capital contributions increasing the net position of the Port.

#### C. <u>Use of Estimates</u>

The preparation of the Port's financial statements in conformity with accounting principles generally requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Therefore, actual results could differ from those estimates.

#### D. Significant Risks and Uncertainties

The Port is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include economic conditions, security, and natural disasters, as well as regulations and changes in law of federal, state, and local governments.

#### E. Assets, Liabilities and Net Position

#### Cash and Cash Equivalents

It is the Port's policy to invest all temporary cash surpluses. On December 31, 2020, cash on hand and short-term residual investments of surplus cash were \$1,959,026. This amount is classified on the Statement of Net Position as cash and cash equivalents.

For purposes of the Statement of Cash Flows, the Port considers short-term, highly liquid investments, with maturity of three months or less from the purchase date to be cash equivalents.

Investments - See Note 2, Deposits and Investments

#### Receivables

Taxes receivable consists of property taxes and related interest and penalties. *See Note 3, Property Taxes.* 

Customer accounts receivable consists of amounts owed from private individuals or organizations for goods and services including amounts owed for which billings have not been prepared. Receivables have been recorded net of estimated uncollectible amounts.

Property taxes and special assessments are considered liens on property, no estimated uncollectible amounts are established for these items. The Port does not estimate any uncollectible amounts as of December 31, 2020. As of December 31, 2020, the customer accounts receivable was \$8,351.

#### Amounts Due to and From Other Governments

These accounts include amounts owed from governmental grants and other settlements.

#### Prepaid Expenses

Prepaid expenses represent amounts paid in advance for items of future benefit. The amount reported on the statement of net position primarily consists of prepaid insurance for the Port's property and general liability coverage.

#### <u>Inventories</u>

Inventories for fuel sales is non-ethanol gasoline and diesel fuel held at the Port's marina fuel dock as of December 31, 2020. Fuel inventory has been valued based on the first-in, first-out or FIFO method of accounting, which approximates the market value.

<u>Capital Assets and Depreciation</u> - See Note 4, Capital Assets and Depreciation

#### Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation leave. The Port records employee leave benefits as an expense and liability when earned.

Each employee may carry forward 160 hours of vacation pay to the following year. Unused vacation pay is payable upon separation, retirement, or death.

Sick leave may accumulate up to 1,000 hours for all regular full and part time employees and 40 hours for seasonal and extra help employees. No accrual is made for sick pay as it expires if unused.

<u>Long-term Debt</u> - See Note 9, Long-Term Liabilities

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are

reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other Accrued Liabilities

These accounts consist of accrued wages, accrued employee benefits and taxes.

#### Unearned Revenue

On December 31, 2020, the Port held \$1,266,453 in unearned revenue. This amount represents pre-payments of rent and will be recognized as revenue in future years.

#### Deferred Inflows/Outflows of Resources

In accordance with GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position, the Port reports separate sections for these items on the Statement of Net Position. Deferred outflows represent a consumption of net assets that applies to a future period(s); conversely, deferred inflows represent an acquisition of net assets that applies to a future period(s). As of December 31, 2020, the Port recorded deferred outflows and inflows of resources of \$243,465 and \$69,331, respectively.

#### NOTE 2 – DEPOSITS AND INVESTMENTS

#### **Treasury Function**

At the direction of the Port Auditor, the Kitsap County Treasurer is responsible for the execution and administration of the Port's deposit and investment accounts, based on the Port's management and investment decisions. A Commission resolution provides general guidance and policy direction for all investments of the Port funds. This resolution, in combination with the state statutes and the Treasurer's investment policy, serves as a template for the investment of all Port funds.

The Port established a designated investment fund to cover the cost of marina replacement in the future. The fund was initially established with \$1,500,000 and \$210,000 per year is required to be transferred into the account annually. As of December 31, 2020, the balance of the fund is \$1,097,546.

#### **Deposits**

The Port has established a direct banking service with Columbia Bank for all cash and check deposits.

#### Investments

As of December 31, 2020, the Port had no investments measured at fair value.

#### Investments in Kitsap County Investment Pool (KCIP)

The Port is a participant in the Kitsap County Investment Pool (KCIP), an external investment pool. The county reports its investment in the Pool at the fair value amount, which is the same as

the value of the Pool per share. Fair value is determined using quoted market prices from the county's safekeeping agent, Key Bank, and with Bloomberg, an online financial services system.

The KCIP was established in 1987 pursuant to RCW 36.29, which authorizes the County Treasurer to invest the funds of participants. The Pool operates in accordance with Kitsap County's Investment Policy which was established by the Kitsap County Finance Committee (KCFC). The KCFC consists of the County Treasurer, County Auditor, and Chair of the Board of County Commissioners.

The KCIP is not registered with the Securities and Exchange Committee (SEC) as an investment company. KCFC performs oversight of the Pool's performance. There are no legally binding guarantees for the KCIP. Authorized investments for the KCIP are the same as investments held outside the Pool and are defined in the Kitsap County Treasurer's Office Investment Policy.

Kitsap County Investment Policy applies to all available cash assets of the county and to funds under the management of the County Treasurer as defined under RCW 36.29.020. The Policy's primary objective is the preservation of capital, followed by liquidity and return.

The responsibility for managing the pool resides with the County Treasurer. KCIP consists of funds invested on behalf of the county and other special purpose districts within the county, such as schools, fire, ports, and library districts.

The KCIP only invests in the types of securities authorized for investment by RCW 36.29.020, which include, but are not limited to, Treasury and Agency securities, municipal bonds of Washington state or local bonds of Washington state with one of the three highest ratings of a national rating agency at the time of investment, certificates of deposit with qualified public depositories within statutory limits as promulgated by the Public Deposit Protection Commission at the time of investment, and the Washington State Local Government Investment Pool.

The value of the KCIP is reviewed by the County Treasurer monthly and the County Finance Committee quarterly.

Earnings distributions, including any realized transactions in the Pool are distributed monthly and calculated on the average daily balance of the participant's account. The Kitsap County Treasurer, by law, is the treasurer of most governments within the county, including schools, fire departments, ports, and library districts.

#### NOTE 3 – PROPERTY TAXES

The Kitsap County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are distributed (at/after) the end of each month to the Port by the County Treasurer.

Property taxes are recorded as revenue when received. No allowance for uncollectible taxes is established since delinquent taxes are considered fully collectible due to a lien affixed to the property after tax is levied.

The Port's current levy for 2020 was \$.160504 per \$1,000 on an assessed valuation of \$1,316,953,667 for a total regular levy of \$211,859.

The Port may levy up to \$.45 per \$1,000 of assessed valuation for general government services. Washington State Constitution and Washington State Law, RCW 84.55.010, limit the rate. The Port may also levy taxes at a lower rate.

#### NOTE 4 - CAPITAL ASSETS AND DEPRECIATION

Capital assets are assets with initial individual cost of more than \$5,000 and an estimated useful life greater than 1 year. Maintenance, repairs, and minor renewals are accounted for as expenses when incurred. All capital assets are valued at historical cost (or estimated historical cost, where historical cost is not known/or estimated market value for donated assets).

The Port has acquired certain assets with funding provided by federal and state financial assistance programs. Depending on the terms of the agreements involved, the government could retain an equity interest in these assets. However, the Port has sufficient legal interest to accomplish the purposes for which the assets were acquired and has included such assets within the applicable account.

Depreciation expense is charged to operations to allocate the cost of capital assets over their estimated useful lives using the straight-line method.

- Building and improvements are assigned lives of 10 to 50 years;
- machinery and equipment 3 to 20 years;
- and software and furniture and fixtures 3 to 7 years.

Capital assets activity for the year ended December 31, 2020, was as follows:

	Beginning					
	Balance				En	nding Balance
	1/1/2020	Incr	eases	Decreases		12/31/2020
Capital assets, not being depreciated						
Land	\$ 1,871,056	\$	-	\$ -	\$	1,871,056
Construction in Progress	17,000			(17,000)		-
Total capital assets, not being depreciated	 1,888,056			(17,000)		1,871,056
Capital assets, being depreciated						
Buildings and Structures	7,345,892			(11,852)		7,334,040
Machinery and equipment	436,637			(158,254)		278,383
Marina and other improvements	 4,310,805	3	1,759	(134,074)		4,208,489
Total capital assets being depreciated	12,093,333	3	1,759	(304,181)		11,820,912
Less: accumulated depreciation	(5,326,134)					(5,572,067)
Total capital assets, being depreciated, net	\$ 6,767,199	:			\$	6,248,845

#### NOTE 5 - CONSTRUCTION COMMITMENTS

The Port had no active construction projects as of December 31, 2020.

#### NOTE 6 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

There have been no material violations of finance-related legal or contractual provisions.

#### NOTE 7 - PENSION PLANS

For purposes of measuring the net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The following table represents the aggregate pension amounts for all plans for the year 2020:

Aggregate Pension Amounts - All Plans					
Pension liabilities	\$	(211,051)			
Pension assets	\$	-			
Deferred outflows of resources	\$	100,916			
Deferred inflows of resources	\$	(69,331)			
Pension expense/expenditures	\$	22,690			

#### **State Sponsored Pension Plans**

Substantially all Port's full-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems Communications Unit P.O. Box 48380

#### Olympia, WA 98540-8380

Or the DRS CAFR may be downloaded from the DRS website at www.drs.wa.gov.

#### **Public Employee's Retirement System (PERS)**

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

**PERS Plan 1** provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

#### Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

PERS Plan 1		
<b>Actual Contribution Rates</b>	Employer	Employee
January – August 2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
Total	12.86%	6.00%
September – December 2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Total	12.97%	6.00%

\* For employees participating in JBM, the contribution rate was 12.26%.

**PERS Plan 2/3** provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

#### **Contributions**

The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

PERS Plan 2/3		
<b>Actual Contribution Rates</b>	Employer 2/3	Employee 2
January – August 2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	12.86%	7.41%
September – December 2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	12.97%	7.90%

<sup>\*</sup> For employees participating in JBM, the contribution rate was 19.75%.

The Port's actual PERS plan contributions were \$30,327 to PERS Plan 1 and \$53,904 to PERS Plan 2/3 for the year ended December 31, 2020.

#### **Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2020 with a valuation date of June 30, 2019. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Experience Study and the 2019 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2010. Plan liabilities were rolled forward from June 30, 2019, to June 30, 2020, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 2.75% total economic inflation; 3.50% salary inflation
- Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

Mortality rates were developed using the Society of Actuaries' Pub. H-2020 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a

generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- OSA updated its demographic assumptions based on the results of its latest demographic experience study. See OSA's 2013-2018 Demographic Experience Study at leg.wa.gov/osa.
- OSA updated the Early Retirement Factors and Joint-and-Survivor factors used in its model to match the ones implemented by DRS on October 1, 2020. These factors are used to value benefits for members who elect to retire early and for survivors of members that die prior to retirement.
- The valuation includes liabilities and assets for Plan 3 members purchasing Total Allocation Portfolio annuities when determining contribution rates and funded status.
- OSA changed its method of updating certain data items that change annually, including
  the public safety duty-related death lump sum and Washington state average wage. OSA
  set these values as of 2018 and will project them into the future using assumptions until
  the next Demographic Experience Study in 2025. See leg.wa.gov/osa for more
  information on this method change.

#### **Discount Rate**

The discount rate used to measure the total pension liability for all DRS plans was 7.4 percent.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4 percent was used to determine the total liability.

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on the DRS pension plan investments of 7.4 percent was determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

#### **Estimated Rates of Return by Asset Class**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	2.20%
Tangible Assets	7%	5.10%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
	100%	

#### Sensitivity of the Net Pension Liability/(Asset)

The table below presents the Port's proportionate share of the net pension liability calculated using the discount rate of 7.4 percent, as well as what the Port's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1-percentage point higher (8.4 percent) than the current rate.

	1% Decrease (6.4%)	Current Discount Rate (7.4%)	1% Increase (8.4%)	
PERS 1	\$179,851	\$143,587	\$111,961	
PERS 2/3	\$419,781	\$67,464	(\$222,668)	

#### **Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

## Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the Port reported a total pension liability of \$211,051 for its proportionate share of the net pension liabilities as follows:

	Liability (or Asset)
PERS 1	\$143,587
PERS 2/3	\$67,464

At June 30, the Port's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/19	Proportionate Share 6/30/20	Change in Proportion
PERS 1	.004009%	.004067%	.000058%
PERS 2/3	.005226%	.005275%	.000049%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

The collective net pension liability (asset) was measured as of June 30, 2020, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2019, with updated procedures used to roll forward the total pension liability to the measurement date.

#### **Pension Expense**

For the year ended December 31, 2020, the Port recognized pension expense as follows:

	Pension Expense
PERS 1	\$9,085
PERS 2/3	\$13,605
TOTAL	\$22,690

#### **Deferred Outflows of Resources and Deferred Inflows of Resources**

As of December 31, 2020, the Port reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS Plan 1	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual	\$ -	\$ -		
experience				
Net difference between projected and actual	\$ -	(\$799)		
investment earnings on pension plan				
investments				
Changes of assumptions	\$ -	\$ -		
Changes in proportion and differences	\$ -	\$ -		
between contributions and proportionate				
share of contributions				
Contributions subsequent to the	\$14,696	\$ -		
measurement date				
TOTAL	\$14,696	(\$799)		

PERS Plan 2/3	Deferred	Deferred Inflows			
	Outflows of	of Resources			
	Resources				
Differences between expected and actual	\$24,151	(\$8,455)			
experience					
Net difference between projected and actual	\$ -	(\$3,426)			
investment earnings on pension plan					
investments					
Changes of assumptions	\$ 961	(\$46,084)			
Changes in proportion and differences	\$ 33,211	(\$10,567)			
between contributions and proportionate					
share of contributions					
Contributions subsequent to the	\$ 27,897	\$			
measurement date					
TOTAL	\$ 86,220	(\$68,532)			

All Plans	Deferred	Deferred Inflows		
	Outflows of	of Resources		
	Resources			
Differences between expected and actual	\$24,151	(\$8,455)		
experience				
Net difference between projected and actual	\$ -	(\$4,226)		
investment earnings on pension plan				
investments				
Changes of assumptions	\$ 961	(\$46,084)		
Changes in proportion and differences	\$ 33,211	(\$10,567)		
between contributions and proportionate share				
of contributions				
Contributions subsequent to the measurement	\$ 42,593	\$		
date				
TOTAL	\$ 100,916	(\$69,331)		

Deferred outflows of resources related to pensions resulting from the Port's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	PERS Plan 1
December 31:	
2021	(\$3,628)
2022	(\$114)
2023	\$1,107
2024	\$1,836
2025	\$ -
Thereafter	\$ -
TOTAL	(\$799)

Year ended	PERS Plan 2/3
December 31:	
2021	(\$22,590)
2022	(\$1,288)
2023	\$6,603
2024	\$8,613
2025	\$890
Thereafter	(\$2,438)
TOTAL	(\$10,209)

#### NOTE 8 - RISK MANAGEMENT

The Port of Kingston is a member of Enduris. Chapter 48.62 RCW provides the exclusive source of local government entity authority to self-insure risks individually or jointly purchase insurance or reinsurance and to contract for risk management, claims, and administrative services. The Pool was formed July 10, 1987, pursuant to the provisions of RCW 48.62, WAC 200-100, and RCW 39.34, when two counties and two cities in the State of Washington joined together by signing an interlocal governmental agreement to fund their self-insured losses and jointly purchase insurance and administrative services. As of August 31, 2020, there are 547 Enduris members representing a broad array of special purpose districts throughout the state. Enduris provides property and liability coverage as well as risk management services and other related administrative services.

Members make an annual contribution to fund Enduris and share in the self-insured retention. The self-insured retention is:

- \$1,000,000 self-insured retention on liability loss the member is responsible for the first \$1,000 of the amount of each claim, while Enduris is responsible for the remaining \$999,000 on liability loss.
- \$250,000 self-insured retention on property loss the member is responsible for the first \$1,000 of the amount of each claim, while Enduris is responsible for the remaining \$249,000 on property loss.

Enduris acquires reinsurance from unrelated insurance companies on a "per occurrence" basis to cover all losses over the self-insured retentions as shown on the policy maximum limits. Liability coverage is for all lines of liability coverage including Public Official's Liability. The Property coverage is written on an "all risk," blanket basis using current Statement of Values. The Property coverage includes but is not limited to mobile equipment, boiler and machinery, electronic data processing equipment, business interruption, course of construction and additions, property in transit, fine arts, cyber, and automobile physical damage to insured vehicles. Liability coverage limit is \$20 million per occurrence and property coverage limit is \$800 million per occurrence. Enduris offers crime coverage up to a limit of \$1 million per occurrence.

Since Enduris is a cooperative program, there is a joint liability among the participating members.

The contract requires members to continue membership for a minimum one year and must give notice 60 days before terminating participation. The Master Agreement (Intergovernmental Contract) is automatically renewed after the initial one (1) full fiscal year commitment. Even after termination, a member is still responsible for contribution to Enduris for any unresolved, unreported and in-process claims for the period they were a signatory to the Master Agreement.

Enduris is fully funded by its member participants. Claims are filed by members with the Pool and are administered in house.

The pool is governed by a Board of Directors consisting of seven board members. The Pool's members elect the Board, and the positions are filled on a rotating basis. The Board meets quarterly and is responsible for conducting the business affairs of Enduris.

Enduris did not have any claim settlements that exceeded the limits in the last 3 years.

#### NOTE 9 – CHANGES IN LONG-TERM LIABILITIES

During the year ended December 31, 2020, the following changes occurred in long-term liabilities:

	Beginning Balance 1/01/2020	_	Additions   Reductions   Balance		Reductions		Reductions Balance		 ne Within ne Year
GO bonds payable	\$ 879,500	\$	-	\$	59,500	\$	820,000	\$ 60,000	
Compensated absences	21,073		8,658				29,731		
Net pension liability	204,923		16,701		10,573		211,051	-	
Long-term unearned revenue	1,272,940		-		24,373	]	1,248,567	24,373	
Environmental remediation liability	108,000		3,000		-		111,000	-	
Asset retirement obligation	-		164,764				164,764		
Total Long-Term Liabilities	\$ 2,486,436	\$	193,123	\$	94,446	\$ 2	2,585,113	\$ 84,373	

#### Long-Term Debt

The Port issues general obligation bonds to finance the acquisition or construction of capital assets. The Port did not issue additional general obligations debt in 2020. General obligation bonds currently outstanding are as follows:

Description of Date of Issue	Original Amount	Interest Rate	Maturity	Amount
Limited Tax General Obligation Bond	\$ 1,000,000	1.83% - 3.63%	2032	\$ 820,000

The annual debt service requirements for limited tax general obligation bonds are as follows:

	Principal	Interest Total	
2021	\$ 60,000	\$ 25,514	\$ 85,514
2022	61,000	24,035	85,035
2023	62,000	22,420	84,420
2024	63,000	20,672	83,672
2025	64,500	18,806	83,306
2026-2030	350,000	62,197	412,197
2031-2032	159,500	7,255	166,755
TOTALS	\$ 820,000	\$ 180,900	\$ 1,000,900

There were no outstanding revenue bonds or bond reserves as of December 31, 2020.

#### Net Pension Liability

The net pension liability totaled \$211,051 as of December 31, 2020.

#### Unearned Revenue

In accordance with GAAP for regulated businesses, the Port recognized unearned revenue receipts of \$1,300,000 in 2018 that are being recognized as earned over a 35-year period. These receipts resulted from a 35-year long pier and facilities lease agreement between the Port and Kitsap Transit. The yearly amount the Port recognized for 2020 was \$24,373.

The outstanding balance as of December 31, 2020, is \$1,248,567.

#### **Environmental Remediation Liability**

Current and long-term environmental remediation liability totaled \$111,000 as of December 31, 2020. See Note 12 – Environmental Remediation Obligation in the notes for further information.

#### Asset Retirement Obligation

The Asset Retirement Obligation for our underground storage tanks totaled \$164,764.

#### NOTE 10 - ACCOUNTING FOR LEASES

The Port enters into operating leases with tenants for the use of properties like buildings, land, and terminal under noncancelable operating leases. As the leased properties involved are in part used by the internal Port operations, it is not reasonably determined to segregate the value of the assets

associated with producing minimum rental income from the value of the assets associated with an entire facility.

Minimum further rental income on noncancelable operating leases:

Year Ending December 31	Amount
2021	\$ 257,271
2022	\$ 267,786
2023	\$ 277,989
2024	\$ 285,823
2025	\$ 293,893
Thereafter	\$ 3,947,853
TOTALS	\$ 5,330,615

#### NOTE 11 - RESTRICTED COMPONENT OF NET POSITION

Net Position is segregated into three components: net investment in capital assets, restricted, and unrestricted. Items are categorized as restricted when constraints are externally imposed on their use by contract or agreement or imposed by law through constitutional provisions or enabling legislation. As of December 31, 2020, the Port's net position did not include a restricted component as no such constraints were in place.

#### NOTE 12 - ENVIRONMENTAL REMEDIATION OBLIGATIONS

The Port of Kingston is subject to laws and regulations relating to the protection of the environment. The Port's policy is to accrue environmental and cleanup related costs when it is both probable that a liability has been incurred and when the amount can be reasonably estimated. In November 2006, the Government Accounting Standards Board issued GASB No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations. This Statement addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The provisions of this Statement are effective for fiscal periods beginning after December 15, 2007.

The Port's property has known underground contaminants resulting from the presence of a former underground fuel storage tank. The site is listed by the Department of Ecology as a Voluntary Cleanup Site. The governmental agencies having jurisdiction over the property are not requiring remediation of the site or removal of contaminated soil at this time, but such action will likely be required in the future if the property is developed further.

The Port's estimate of its environmental remediation obligations as of April 4, 2012, was estimated at \$87,000 and an assumption of \$3,000 annual increases was adopted by the Port Commission. The Port Commission has set aside cash reserves for this amount by resolution on the same date. As of December 31, 2020, the amount has been adjusted to \$111,000 per the projected schedule.

The Port's liability could change over time due to changes in the cost estimates, changes in technology, and changes in governing laws and regulations.

#### NOTE 13 - UNDERGROUND STORAGE TANK RETIREMENT OBLIGATION

In November 2016, the Governmental Accounting Standards Board issued GASB Statement No. 83, *Certain Asset Retirement Obligations*. An asset retirement obligation (ARO) is a legally enforceable liability associated with the retirement of a tangible capital asset. The provisions of this Statement are effective for fiscal periods beginning after June 15, 2018. The Port adopted this standard in 2020.

The Port owns and operates two fuel facilities, a fuel dock at the marina and a fuel station at the end of the fishing pier which is extended onto a barge facility. The fuel dispensers are supplied by two 12,000 gallon, double walled, dielectric-coated underground storage tanks (UST) that were installed in June 2007. The Washington Administrative Code (WAC) Chapter 173-360A requires owners and operators to monitor the tanks for leakage, provide insurance coverage for all leakage, submit to periodic testing of the tanks and monitoring equipment, and provide training to staff. Washington State Department of Ecology (DOE) monitors and regulates the Port's underground storage tanks, including requirements for permanent closure.

The Port has chosen to measure the ARO based on the cost estimate for decommissioning and removing one 20,000-gallon gasoline underground storage tank prepared by DH Environmental, Inc. in October 2019, for the Port of Seattle. The estimate totaled \$82,382. Multiplying by the 2 smaller tanks the Port owns, results in a liability of \$164,764. This amount will be reviewed annually to account for the effects of inflation or deflation, and to consider any factors significantly affecting the estimate, such as, changes in technology, changes in legal or regulatory requirements, and changes to the type of equipment or services that may be used to decommission the underground storage tanks.

GASB 83 is retroactive to the date of the internal obligating event in June of 2007 and is effective over the life of the underground storage tanks. The tanks originally had a 20-year estimated life, which will be reevaluated in 2023. Underground storage tanks typically have estimated useful lives ranging from 30-40 years.

The Port has pollution liability coverage with Mid-Continent Casualty Company. This policy covers \$1,000,000 per pollution incident with \$1,000,000 Annual Aggregate.

Upon retirement of these underground storage tanks, The Port will fund the decommissioning out of current reserves.

#### NOTE 14 – CONTINGENCIES AND LITIGATION

In the opinion of management, the Port (insurance policies and/or self-insurance reserves) are adequate to pay all known or pending claims.

The Port participates in several federal and state assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grant. Port management believes that such disallowances, if any, will be immaterial.

#### NOTE 15 – COVID-19 PANDEMIC

In January 2020, the U.S. Department of Health and Human Services declared a public health emergency for a new strain of coronavirus, COVID-19, a respiratory disease that can result in serious illness or death. In February 2020, Washington State's Governor declared a state of emergency in response to the spread of this deadly new virus. In March 2020, the World Health Organization declared COVID-19 as a global pandemic. In the weeks following the Governor's declaration, precautionary measures to slow the spread of the virus have been ordered. These measures include closing schools, colleges, and universities, cancelling public events, closing all non-essential business, and mandating that people stay home and stay healthy.

The Port's primary focus during this uncertain time has been ensuring the safety and health of its employees and providing essential services while continuing to be an economic driver in the community. The Port has taken various measures to comply with the Governor's mandates, including the closure of Port offices to the public, implementing remote work arrangements as appropriate, and adopting personnel policies for those who must report to work to provide essential services.

Due to the closures mandated by the Governor, many businesses in the community are experiencing negative financial impacts. Many of the Port's business tenants have made requests for rent relief. The Port of Kingston did not find it necessary to provide rent relief. However, other revenue streams, primarily those tied to recreation, such as parking, may be affected depending on the length of time the pandemic continues to impact us. As such, the full extent of the financial impact to the Port is unknown at this time.

The Port continues to monitor the situation closely and will adjust as required to comply with recommendations of the Center for Disease Control, the Kitsap County Health Department, and the Washington State Governor's office.

#### NOTE 16 – SUBSEQUENT EVENTS

#### **IDD – Industrial Development District**

The Port of Kingston has an important role in sustaining the economic health of Kitsap County. A central purpose of the Port is to create economic development and provide employment opportunities that strengthen the local economy. Port infrastructure provides a foundation that supports Kitsap County's marine-related commercial and recreational sectors and also as a transportation hub for the Olympic Peninsula.

In recognition of the key economic development role played by port districts, the Washington State Legislature adopted Chapter 53.25 RCW authorizing the establishment of Industrial Development Districts (IDD). Formation of an IDD provides a port district with specific powers, including special additional taxing authority to facilitate development and redevelopment of lands within the boundaries of the IDD. Chapter 53.25 RCW was originally adopted in 1955 and amended in 1957 to allow multiple levy periods.

On December 15, 2021, the commission signed a resolution that authorizes establishment of an IDD and define the boundaries of the IDD. The resolution merely affirms the Commission's intent to create an IDD but does not, in and of itself, impose any new taxes. Instead, the Commission (and subsequent commissions) will determine how much (if any) should be levied and collected in the future. There has been no subsequent activity.

#### REQUIRED SUPPLEMENTARY INFORMATION

The Port of Kingston is presenting Required Supplementary Information (RSI) to meet the minimum financial reporting requirements and is an integral part of the accompanying financial statements. RSI generally includes schedules, statistical date, and other information.

### Schedule of Proportionate Share of the Net Pension Liability Public Employees' Retirement System Plan 1 As of June 30, 2020

	2019	2020
Employer's proportion of the net pension liability		
(asset)	.004009%	.004067%
Employer's proportionate share of the net pension		
liability	\$154,160	\$143,587
Covered payroll	\$575,877	\$613,546
Employer's proportionate share of the net pension		
liability as a percentage of covered employee liability	27%	21%
Plan fiduciary net position as a percentage of the total		
pension liability	67.12%	68.64%

### Schedule of Employer Contributions As of December 31, 2020

	2019	2020
Statutorily or contractually required contributions	\$28,078	\$30,327
Contributions in relation to the statutorily or		
contractually required contributions	\$28,078	\$30,327
Contribution deficiency (excess)	\$ -	\$
Covered employer payroll	\$571,823	\$680,602
Contributions as a percentage of covered employee		
payroll	5%	4%

#### **Notes to Schedule:**

Factors that significantly affect trends in the amount reported in the schedule include changes in benefit terms, changes in the size or composition of the population covered by the benefit terms, or the use of different assumptions such as the discount rate. DRS allocates a portion of contributions from the PERS 2/3 to PERS 1 to fund its unfunded actuarially accrued liability.

<sup>\*</sup>This schedule will be built prospectively until it contains 10 years of data.

The Port of Kingston is presenting Required Supplementary Information (RSI) to meet the minimum financial reporting requirements and is an integral part of the accompanying financial statements. RSI generally includes schedules, statistical date, and other information.

### Schedule of Proportionate Share of the Net Pension Liability Public Employees' Retirement System Plan 2/3 As of June 30, 2020

	2019	2020
Employer's proportion of the net pension liability (asset)		
	.005226%	.005275%
Employer's proportionate share of the net pension liability		
	\$50,763	\$67,464
Covered payroll	\$575,877	\$613,546
Employer's proportionate share of the net pension liability as a		
percentage of covered employee liability	9%	10%
Plan fiduciary net position as a percentage of the total pension		
liability	97.77%	97.22%

### Schedule of Employer Contributions As of December 31, 2020

	2019	2020
Statutorily or contractually required contributions	\$44,347	\$53,904
Contributions in relation to the statutorily or contractually		
required contributions	\$44,347	\$53,904
Contribution deficiency (excess)	\$ -	\$
Covered payroll	\$571,823	\$680,602
Contributions as a percentage of covered payroll	8%	7%

#### Notes to Schedule:

Factors that significantly affect trends in the amount reported in the schedule include changes in benefit terms, changes in the size or composition of the population covered by the benefit terms, or the use of different assumptions such as the discount rate. DRS allocates a portion of contributions from the PERS 2/3 to PERS 1 to fund its unfunded actuarially accrued liability.

<sup>\*</sup>This schedule will be built prospectively until it contains 10 years of data.